'The New Perspective on Paul'

Dunn, James D. G.

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table or in mission by insisting on something as essential in addition to the gospel of justification by faith, and who need to be confronted by Paul's understanding of the liberty and freedom of that gospel.

4. The inter-relationship has to be maintained between justification by faith and judgment according to works. Even if Second Temple Judaism can be shown to be synergistic in its understanding of salvation, it will not be an adequate understanding of Paul's response to deny that he called for obedience to God's will on the part of his converts and made final salvation in some measure dependent on believers living according to the Spirit. If Paul had expected himself and his converts to be transformed to become like Christ, then that expectation cannot be easily separated from his own rigorous self-discipline and his call for his converts to be obedient to the will of God. In pressing for a difference between Christianity and Judaism at this point there is a grave danger of distorting not only the soteriology of Judaism but also the soteriology of Paul. The tensions here have been long debated, but the present controversy over the new perspective shows that the debate has still a long way to run.

5. The significance Paul saw in Jesus Christ remains the primary difference between his gospel for all and the understanding of salvation in the scriptures and traditions of Israel. The eschatological significance of Christ put the old covenant into the past tense and signalled the opening of God's grace to all who believe, the fulfillment of God's purposes through Israel to the world. The possibility of the circumcised heart, of a life transformed to be like Christ's was now a reality. This also signifies that the profundity of Paul's understanding of God's saving grace cannot be adequately contained within the bounds of a single metaphor, not even the forensic metaphor of justification. To play off justification by faith and participation in Christ, or the gift of the Spirit, against each other, or to attempt to subsume one within the other, is to fail to recognize the richness of each and the limitation of each. Small minds may fret about how Christ can be both advocate and judge, how both Christ can be 'in us' and 'we in Christ', how he can be both elder brother in the Spirit and Lord and agent in creation, but Paul evidently felt no such inhibitions. He had experienced the light of the gospel of the glory of Christ, the image of God, as a gospel for all, giving assurance of acceptance now, sure hope of transformation even of sinful human beings into that image, and promise of final vindication - and that was sufficient for him.

Chapter 2

The New Perspective on Paul

1

When chatting with other New Testament specialists I occasionally mention the fact that I am engaged in writing a commentary on Paul's letter to the Christians in Rome. The most frequent response is one of surprise, sometimes even amazement - "Not another commentary on Romans!" The underlying implication is that we have had quite sufficient commentaries on Romans, that surely there can be nothing new or novel to say on such a well-worked document, that a new commentator is bound to spend most of his time simply repeating the thoughts of his predecessors. I cannot say that I am particularly taken aback by such responses, because when I was first invited to write the commentary my own reaction was more or less the same - a rather stultifying sense that it had all been said before, that interpretation of Pauline theology had lost a lot of steam, and that the really interesting and challenging frontiers in New Testament studies were to be found elsewhere.

I do not for a moment want to suggest that a commentator should refrain from re-expressing the old truths and rich insights of former days and previous commentators on Paul. Mere novelty is not of itself a mark of merit, and novelty for its own sake should certainly not be encouraged in an interpreter or expositor of any text. As students of Paul we all would be the poorer if scholars like F.F. Bruce or Otto Kuss or Heinrich Schlier had refused to distil their lifetime's study of Paul into single volumes, simply because they did not have some revolutionary new theories to put forward. Nor do I wish to imply that fresh thought on particular points of Pauline theology or lively debate on particular passages within the Pauline corpus has been lacking. If we think only in terms of the last few years, for example, there has been more than one controversial reconstruction of Pauline chronology. Older emphases on the significance of Paul's conversion for his sub-

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1 The Manson Memorial Lecture delivered in the University of Manchester on 4 November 1982. Subsequently delivered in modified form as one of the Wilkinson Lectures in the Northern Baptist Theological Seminary, Illinois, under the title "Let Paul be Paul".


3 A. Suhl, Paulus und seine Briefe: ein Beitrag zur paulinische Chronologie (Göttingen, 1978).
sequent theology, and on the importance of the apocalyptic aspect of his teaching have been strongly and fruitfully revived. There has been a challenging reappraisal of the way in which Paul was regarded in the ancient church. Interesting new hypotheses on the development of Paul’s thought between his writing of Galatians and his writing of Romans have been formulated, and the posing of sociologically inspired questions has thrown up some important new insights. The old introductory questions as to the occasion for and situation addressed by particular letters still provoke heated controversy, and we can even say that a new subdivision of the literary criticism of the letters has recently been opened a dash, not a hyphen up – rhetorical criticism. As a final example, perhaps I could be forgiven for hoping that one or two useful comments on Paul’s religious experience, ecclesiology and christology have flowed from my own pen. In none of these cases, however, could I confidently say that I have been given (I speak personally) what amounts to a new perspective on Paul. In some cases the old pattern has been shaken up somewhat and the pieces have fallen a little differently. In other cases particular aspects of Paul’s writing and thought have received fuller illumination or previous conclusions have had a question mark appended to them. In others I strongly suspect red herrings have been drawn in and wild geese chased. But none have succeeded in, to use a contemporary phrase, “breaking the mould” of Pauline studies, the mould into which descriptions of Paul’s work and thought have regularly been poured for many decades now. There is, in my judgment, only one work written during the past decade or two which deserves that accolade. I refer to the volume entitled Paul and Palestinian Judaism by E.P. Sanders of McMaster University in Canada.

Sanders’ basic claim is not so much that Paul has been misunderstood as that the picture of Judaism drawn from Paul’s writings is historically false, not simply inaccurate in part but fundamentally mistaken. What is usually taken to be the Jewish alternative to Paul’s gospel would have been hardly recognized as an expression of Judaism by Paul’s kinsmen according to the flesh. Sanders notes that Jewish scholars and experts in early Judaism have for long enough been registering a protest at this point, contrasting rabbinic Judaism as they understand it with the parody of Judaism which Paul seems to have rejected. Thus, for example, Solomon Scharnhorst:

Either the theology of the Rabbis must be wrong, its conception of God degrading, its leading motives materialistic and coarse, and its teachers lacking in enthusiasm and spirituality, or the Apostle to the Gentiles is quite unintelligible;

or a few lines later, James Parkes:

... if Paul was really attacking ‘Rabbinic Judaism’, then much of his argument is irrelevant, his abuse merited, and his conception of that which he was attacking inaccurate.

But such protests seem to have fallen for the most part on deaf ears. For a hundred years now, as Sanders observes, the majority of New Testament scholars have maintained a fundamental antithesis between Paul and Judaism, especially rabbinic Judaism, and have seen this antithesis as a central factor, usually the central factor in understanding Paul the Jew-become-Christian.

The problem focuses on the character of Judaism as a religion of salvation. For rabbinic specialists the emphasis is in rabbinic Judaism on God’s goodness and generosity, his encouragement of repentance and offer of forgiveness is plain. Whereas Paul seems to depict Judaism as coldly and calculatingly legalistic, a system of ‘works’ righteousness, where salvation is earned by the merit of good works. Looked at from another angle, the problem is the way in which Paul has been understood as the great exponent of the central Reformation doctrine of justification by faith. As Krister Stendahl warned twenty years ago, it is deceptively easy to read Paul in the light of Luther’s agonized search for relief from a troubled conscience. Since Paul’s teaching on justification by faith seems to...
speak so directly to Luther's subjective wrestlings, it was a natural corollary to see Paul's opponents in terms of the unreformed Catholicism which opposed Luther, with first century Judaism read through the 'grid' of the early 16th century Catholic system of merit. To a remarkable and indeed alarming degree, throughout this century the standard depiction of the Judaism which Paul rejected has been the reflex of Lutheran hermeneutic. How serious this is for New Testament scholarship may be seen when we recall that the two most influential New Testament scholars of the past two generations, Rudolf Bultmann and Ernst Küsemann, both read Paul through Lutheran spectacles and both made this understanding of justification by faith their central theological principle. And the most recent full-scale treatment of this area of Pauline theology, on Paul and the law, still continues to work with the picture of Paul as one who rejected the perverted attempt to use the law as a means of earning righteousness by good works.

Sanders, however, has built up a different presentation of Palestinian Judaism at the time of Paul. From a massive treatment of most of the relevant Jewish literature for that period, a rather different picture emerges. In particular, he has shown with sufficient weight of evidence that for the first-century Jew, Israel's covenantal relation with God was basic, basic to the Jew's sense of national identity and to his understanding of his religion. So far as we can tell now, for first-century Judaism everything was an elaboration of the fundamental axiom that the one God has chosen Israel to be his peculiar people, to enjoy a special relationship under his rule. The law had been given as an expression of this covenant, to regulate and maintain the relationship established by the covenant. So, too, righteousness must be seen in terms of this relationship, as referring to conduct appropriate to this relationship, in accord with the law. That is to say, obedience to the law in Judaism was never thought of as a means of entering the covenant, of attaining that special relationship with God; it was more a matter of maintaining the covenant relationship with God. From this Sanders draws out his key phrase to characterize first-century Palestinian Judaism, "covenantal nomism". He defines it thus:

covenantal nomism is the view that one's place in God's plan is established on the basis of the covenant and that the covenant requires as the proper response of man his obedience to its commandments, while providing means of atonement for transgression ...

"(1963), 199-215, reprinted in his Paul Among Jews and Gentiles (London, 1977) pp. 78-96. See also the several recent contributions by W.D. Davies in this area - "Paul and the People of Israel", NTS 24 (1977-78), 4-39; also Paul and Rabbinic Judaism, pp. xxvii f.; also "Paul and the Law: Reflection on Pitfalls in Interpretation", Paul and Paulinism (above n. 7), pp. 4-16.

14 E.g. R. Bultmann, Jesus Christ and Mythology (London, 1960), "Denyologizing is the radical application of the doctrine of justification by faith to the sphere of knowledge and thought" (p. 84); E. Küsemann, Das Neue Testament als Kanon (Göttingen, 1970): "Die Rechtfertigung des Gottlosen ... muss als Kanon im Kanon betrachtet werden ..." (p. 495).

15 Hübener (above n. 5).

16 Sanders, Paul, pp. 75, 420, 544. Worth noting is the fact that J. Neusner, though fiercely critical of Sanders' methodology, nevertheless accepts Sanders' understanding of Judaism in terms of "covenantal nomism" as valid. That rabbinic discussions presupposed the covenant and "were largely directed toward the question of how to fulfill the covenantal obligations" is to Neusner a "wholly sound and self-evident proposition". "So far as Sanders proposes to demonstrate the importance to all the kinds of ancient Judaism of covenantal nomism, election, atonement, and the like, his work must be, pronounced a complete success" - "Comparing Judaism", History of Religions, 18 (1978-79), 177-91 (here pp. 177, 180).

17 See particularly Sanders, Paul, pp. 550-2.
no means the only Jew who became a Christian and it is difficult to see such an arbitrary jump from one ‘system’ to another commending itself quite as much as it in the event obviously did to so many of his fellow Jews.

The critiques of Sanders which inevitably followed have also failed in greater or less measure to capitalize on the new perspective opened up by Sanders, either because they dispute the main thrust of Sanders’ thesis, or because they do not know quite what to make of Paul when viewed from that perspective. Hans Hübner, for example, continues to operate largely within the classic Reformation categories, criticizing Sanders for failing to see Paul’s attack on “legalistic works-righteousness” as central for Paul’s theology. On the other hand, Heikki Räisänen accepts Sanders’ strictures on Paul: Paul does misrepresent and distort the Judaism of his own day. He has separated law from covenant and adopted a Gentile point of view. Having “become internally alienated from the ritual aspects of the law” over the years he has branded “the covenantal theology of his Jewish-Christian opponents as salvation by works of the law”, thus attributing to the law a different role than the Jewish Christians themselves did. And Morna Hooker points out the oddity of Sanders’ conclusion, that the “pattern of religion” which emerges from Sanders’ study of Palestinian Judaism bears a striking similarity to what is commonly believed to be the religion of Paul, but then struggles with only little more success than Sanders to explain why it was in that case that Paul felt the need to distance himself from that Judaism.

Sanders himself has returned to the subject in a monograph entitled Paul, the Law and the Jewish People, the manuscript of which he has kindly permitted me to read. In it he broadens out the perspective on Paul from the narrower question of “getting in and staying in” the covenant, which was the preoccupation of Paul and Palestinian Judaism, and restates his position in more detail. The picture of Judaism which emerges from this fuller study of Paul does correspond to Judaism as revealed in its own literature. Paul attacks covenantal nomism, the view that accepting and living by the law is a sign and condition of favoured status. It was never God’s intention, so Paul argues, that one should accept the law in order to become one of the elect. “His real attack on Judaism is against the idea of the covenant... What is wrong with the law, and thus with Judaism, is that it does not provide for God’s ultimate purpose, that of saving the entire world through faith in Christ...”. But he still speaks of Paul breaking with the law, he still has Paul making an arbitrary jump from one system to another and posing an antithesis between faith in Christ and his Jewish heritage in such

sharp, black- and white-terms, that Paul’s occasional defence of Jewish prerogative (as in Rom. 9.4-6) seems equally arbitrary and bewildering, his treatment of the law and of its place in God’s purpose becomes inconsistent and illogical, and we are left with an abrupt discontinuity between the new movement centred in Jesus and the religion of Israel which makes little sense in particular of Paul’s olive tree allegory in Rom.11.

I must confess that I find Sanders’ Paul little more convincing (and much less attractive) than the Lutheran Paul. I am not convinced that we have yet been given the proper reading of Paul from the new perspective of first-century Palestinian Judaism opened up so helpfully by Sanders himself. On the contrary, I believe that the new perspective on Paul does make better sense of Paul than either Sanders or his critics have so far realized. And, if I may, I would like in what follows to make a beginning to an exegesis and description of Paul’s theology from this perspective.

II

Let me attempt to demonstrate my case by focusing particularly on one verse and attempting to set it as fully as possible into its historical context. I refer to Gal. 2.16. This is the most obvious place to start any attempt to take a fresh look at Paul from our new perspective. It is probably the first time in the letters of Paul that his major theme of justification by faith is sounded. As such, the way in which it is formulated may well tell us much, not only about the theme itself, but about why it meant so much to Paul. We are encouraged in this hope by the fact that this first statement seems to grow out of Paul’s attempt to define and defend his own understanding of justification, over against whatever view was held by his fellow Jewish Christians from Jerusalem and Antioch; and also that it seems to form the basic statement of his gospel on which he builds his plea to his Galatian converts to hold steadfast to the gospel as he first proclaimed it to them.

It will perhaps be helpful if I sketch out the immediate preceding context of this important verse more fully. Paul has been recalling the unhappy incident at Antioch some time previously. At Antioch Gentiles had been accepted fully into the circle of those Jews who believed that Jesus was God’s Anointed and that, though rejected by the leaders of his own people, God had raised him from the dead. The leading apostles at Jerusalem had already agreed that such Gentiles need not be circumcised in order to be counted as fellow believers (Gal. 2.1-10). At Antioch the custom was for all those who had been baptized in this faith in Jesus the Christ to share a meal in common when they met – Jews together with Gentiles. But then “certain individuals” had arrived from James in


21 Sanders, Paul, the Law and the Jewish People, p. 47.

Jewish prejudices—"we are Jews by nature and not sinners of the Gentiles". This understanding of "being justified" is thus, evidently, something Jewish, something which belongs to Jews "by nature", something which distinguishes them from "Gentile sinners". But this is covenant language, the language of those conscious that they have been chosen as a people by God, and separated from the surrounding nations. Moreover, those from whom the covenant people are thus separated are described not only as Gentiles, but as "sinners". Here, too, we have the language which stems from Israel's consciousness of election. The Gentiles are "sinners" precisely insofar as they neither know nor keep the law given by God to Israel. Paul therefore prefaxes his first mention of "being justified" with a deliberate appeal to the standard Jewish belief, shared also by his fellow Jewish Christians, that the Jews as a race are God's covenant people. Almost certainly, then, his concept of righteousness, both noun and verb (to be made or counted righteous, to be justified), is thoroughly Jewish too, with the same strong covenant overtones—the sort of usage we find particularly in the Psalms and Second Isaiah, where God's righteousness is precisely God's covenant faithfulness, his saving power and love for his people Israel. God's justification is God's recognition of Israel as his people, his verdict in favour of Israel on grounds of his covenant with Israel.

Two clarificatory corollaries immediately follow.

1) In talking of "being justified" here Paul is not thinking of a distinctively initiatory act of God. God's justification is not his act in fact making his covenant with Israel, or in initially accepting someone into the covenant people. God's justification is rather God's acknowledgement that someone is in the covenant—whether that is an initial acknowledgment, or a repeated action of God (God's saving acts), or his final vindication of his people. So in Gal 2.16 we are not surprised when the second reference to being justified has a future implication ("we have believed in Christ Jesus in order that we might be justified ..."), and the third reference is in the future tense ("by works of law no flesh shall be justified"). We might mention also Gal. 5.5, where Paul speaks of "awaiting the hope of righteousness". "To be justified" in Paul cannot, therefore, be treated simply as an entry or initiation formula; nor is it possible to draw a clear line of distinction between God's justification of his covenant people and their own works of faithfulness.


27 See Dunn, "Incident at Antioch" (above n. 23), §4.1c (pp. 27-8).


29 Sanders repeatedly emphasizes that "to be righteoused" (sic) in Paul is "transfer terminology".

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22 See J.D.G. Dunn, "The Incident at Antioch (Gal. 2.11-18)", in JSNT 18 (1983) pp. 3-57.

23 "Incident at Antioch", p. 54 n. 116.

24 It is unlikely that Paul wrote ἐδοξοῦν ἐμί. (1) ἐμί is omitted by P46 as well as by other important manuscripts, and was probably introduced by a scribe who misread the plural of Paul's thought and assumed that an adversative particle should be added. (2) Had Paul wished to give adversative force to the words, he would have more probably written ἄμιμοι κωνστν ἵνα ἄκοιμηται ... ἐδοξοῦν ἐμὶ ἐδοξοῦν ἐμί ... (contrast Rom. 6.9 and 2 Cor. 4.14 with Rom. 8.28). In fact what he wrote is "We Jews by nature ... knowing that ..." (cf. H. Schlier, Galater [Göttingen 1965], p. 89). If he did not follow the construction through consistently, that is hardly untypical of Paul. (3) The ἔχων μὴ confirms that v. 16a is intended to express the Jewish (Christian) understanding of justification through faith (see below p. 106).
tion between Paul's usage and the typically Jewish covenant usage. Already, we may observe, Paul appears a good deal less idiosyncratic and arbitrary than Sanders alleges.

2) Perhaps even more striking is the fact which also begins to emerge, that at this point Paul is wholly at one with his fellow Jews in asserting that justification is by faith. That is to say, integral to the idea of the covenant itself, and of God's continued action to maintain it, is the profound recognition of God's initiative and grace in first establishing and then maintaining the covenant. Justification by faith is not a distinctively Christian teaching. Paul's appeal here is not to Christians who happen also to be Jews, but to Jews whose Christian faith is but an extension of their Jewish faith in a graciously electing and sustaining God. We must return to this point shortly, but for the moment we may simply note that to ignore this fundamental feature of Israel's understanding of its covenant status is to put in jeopardy the possibility of a properly historical exegesis. Far worse, to start our exegesis here from the Reformation presupposition that Paul was attacking the idea of earning God's acquittal, the idea of meritorious works, is to set the whole exegetical endeavour off on the wrong track. If Paul was not an idiosyncratic Jew, neither was he a straightforward prototype of Luther.

b) What then is Paul attacking when he dismisses the idea of being justified "by works of the law"? - as he does, again, no less than three times in this one verse: "... not by works of law ... not by works of law ... not by works of law ...". The answer which suggests itself from what has already been said is that he was thinking of covenant works, works related to the covenant, works done in obedience to the law of the covenant. This is both confirmed and clarified by both the immediate and the broader contexts.

As to the immediate context, the most relevant factor is that Gal. 2.16 follows immediately upon the debates, indeed the crises at Jerusalem and at Antioch, which focused on two issues: at Jerusalem, circumcision; at Antioch, the Jewish food laws with the whole question of ritual purity unstaned but clearly implied. Paul's forceful denial of justification from works of law is his response to these two issues. His denial that justification is from works of law is, more precisely, a denial that justification depends on circumcision or on observation of the Jewish purity and food taboos. We may justifiably deduce therefore that by "works of law" Paul intended his readers to think of particular observances of the law like circumcision and the food laws. His Galatian readership might well think also of the one other area of law observance to which Paul refers disparagingly in the same letter - their observance of special days and feasts (Gal. 4.10). But why these particular "works of the law"? The broader context suggests a reason.

From the broader context, provided for us by Greco-Roman literature of the period, we know that just these observances were widely regarded as characteristically and distinctively Jewish. Writers like Petronius, Plutarch, Tacitus and Juvenal took it for granted that, in particular, circumcision, abstention from pork, and the sabbath, were observances which marked out the practitioners as Jews, or as people who were very attracted to Jewish ways.30 These, of course, were not all exclusively Jewish practices - for example, not only Jews practised circumcision. But this makes it all the more striking that these practices were nevertheless widely regarded as both characteristic and distinctive of the Jews as a race - a fact which tells us much about the influence of diaspora Judaism in the Greco-Roman world. It is clear, in other words, that just these observances in particular functioned as identity markers, they served to identify their practitioners as Jewish in the eyes of the wider public, they were the peculiar rites which marked out the Jews as that peculiar people.

When we set this alongside the Palestinian Judaism illuminated by Sanders, the reason for this becomes clearer, we can see why just these observances were regarded as so distinctively Jewish. The Jews regarded them in the same way! This strong impression of Greco-Roman authors, as to what religious practices characterize the Jews, was simply a reflection of the typical, the dominant attitude of the Jews themselves. These identity markers identified Jewishness because they were seen by the Jews themselves as fundamental observances of the covenant. They functioned as badges of covenant membership. A member of the covenant people was, by definition, one who observed these practices in particular. How could it be otherwise since precisely these practices belong so clearly to the basic ground rules of the covenant?

If we think of circumcision, no loyal Jew could ignore the explicit stipulations of Gen. 17:

And God said to Abraham, "As for you, you shall keep my covenant, you and your descendants after you throughout their generations. This is my covenant, which you shall keep, between me and you and your descendants after you: Every male among you shall be circumcised. You shall be circumcised in the flesh of your foreskins, and it shall be a sign of the covenant between me and you ... So shall my covenant be in your flesh an everlasting covenant. Any uncircumcised male who is not circumcised in the flesh of his foreskin shall be cut off from his people; he has broken my covenant" (Gen. 17:9-14).

What could be clearer than that? There are some indications that a few diaspora Jews avoided the literal force of this command by spiritualizing it,31 but they are noteworthy precisely as being so exceptional. Circumcision remained an identification marker of Jewishness, of membership of the Jewish people, the Jews avoided the literal force of this command by spiritualizing it, but. We may justifiably deduce therefore that by circumcision and the food laws.

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The laws on clean and unclean foods do not hold such a central place in the Torah (Lev. 11.1-23; Deut. 14.3-21). But we know that at least from the time of the Maccabees they had assumed increasing importance in Jewish folklore and

31 See Philo, Migr, 89-93; cf. Qu. Ex., II. 2.
Jewish self-understanding. The Maccabean martyrs were remembered precisely as those who "stood firm and were resolved in their hearts not to eat unclean food" and who "chose to die rather than to be defiled by food or to profane the holy covenant" (1 Macc. 1.62–63). And the heroes of the popular tales beloved by several generations of Jews, Daniel, Tobit and Judith, had all shown their faithfulness to God precisely by their refusal to eat "the food of Gentiles" (Dan. 1.8–16; Tob. 1.10–13; Judith 10.5; 12.1–20). Without question, then, the devout Jew of Paul's day would regard observance of the laws on clean and unclean foods as a basic expression of covenant loyalty. Moreover, from what we now know of the Pharisees at the time of Paul, not to mention also the Essenes at Qumran, the maintenance of ritual purity, particularly the ritual purity of the meal table, was a primary concern and major preoccupation.32 No wonder then that the men from James were so upset by the slackness of Peter and the other Jewish Christians at Antioch on these matters. And no wonder that Peter and Barnabas could not resist this strong appeal to national identity and covenant faithfulness precisely with regard to these items of the law, these practices of the covenant.

As to the observance of special days, particularly the sabbath, we need only recall that the Jewish scriptures treat the sabbath as a fundamental law of creation (Gen. 2.3), that the sabbath was the only feast day to be stipulated in the decalogue (Ex. 20.8–11; Deut. 5.12–15), and that it was explicitly linked by Isaiah with the covenant as a determinative expression of covenant loyalty which would provide the basis on which Gentiles would unite with Jews in the last days in a common worship of the one God (Isa. 56.6–8). Here, too, was a work of the law which had the same basic character of defining the boundaries of the covenant people, one of these minimal observances without which one could hardly claim to be a good Jew, loyal to the covenant given by God's grace to Israel.

Given this almost axiomatic tie-up between these particular regulations of the law and covenant membership, it is no exaggeration to say that for the typical Jew of the first century A.D., particularly the Palestinian Jew, it would be virtually impossible to conceive of participation in God's covenant, and so in God's covenant righteousness, apart from these observances, these works of the law. If it helps, some may like to compare the role of the sacraments (baptism and the Lord's Supper) in Christianity today. These have very much the same fundamental role in Christian self-understanding as circumcision, table regulation and sabbath had in the Jewish self-understanding of Paul's day. Even though we acknowledge Quakers and Salvation Army as Christian bodies, even so any attempt to define the boundary markers which identify and distinguish Christians as Christians will almost certainly give a primary place to baptism and the Lord's Supper. If an unbaptized Christian is for most of us a contradiction in terms, even more so was a Jew who did not practise the works of the law, circumcision, table regulations and sabbath.

The conclusion follows very strongly that when Paul denied the possibility of "being justified by works of the law" it is precisely this basic Jewish self-understanding which Paul is attacking33 – the idea that God's acknowledgment of covenant status is bound up with, even dependent upon, observance of these particular regulations – the idea that God's verdict of acquittal hangs to any extent on the individual's having declared his membership of the covenant people by embracing these distinctively Jewish rites.

Two clarificatory corollaries again follow.

1) "Works of law", "works of the law" are nowhere understood here, either by his Jewish interlocutors or by Paul himself, as works which earn God's favour, as merit-amassing observances. They are rather seen as badges: they are simply what membership of the covenant people involves, what mark out the Jews as God's people; given by God for precisely that reason, they serve to demonstrate covenant status. They are the proper response to God's covenant grace, the minimal commitment for members of God's people. In other words, Paul has in view precisely what Sanders calls "covenantal nomism". And what Paul denies is that God's justification depends on "covenantal nomism", that God's grace extends only to those who wear the badge of the covenant. This is a historical conclusion of some importance since it begins to clarify with more precision what were the continuities and discontinuities between Paul, his fellow Jewish Christians and his own Pharisaic past, so far as justification and grace, covenant and law are concerned.

2) More important for Reformation exegesis is the corollary that "works of the law" do not mean "good works" in general, "good works" in the sense disparaged by the heirs of Luther, works in the sense of self-achievement, "man's self-powered striving to undergird his own existence in forgetfulness of his creaturely existence" (to quote a famous definition from Bultmann).34 The phrase "works of the law" in Gal. 2.16 is, in fact, a fairly restricted one: it refers precisely to these same identity markers described above, covenant works – those regulations prescribed by the law which any good Jew would simply take for granted to describe what a good Jew did. To be a Jew, was to be a member of the covenant, was to observe circumcision, food laws and sabbath. In short, once again Paul seems much less a man of 16th century Europe and much more firmly in touch with the reality of first-century Judaism than many have thought.

33 Kertelge (n. 26 above): "Die erga nomou in v. 16 sind also der Ausdruck des jüdischen Selbstbewusstseins von v. 15" (p. 215).
faith be more precisely defined as faith in Jesus Messiah. This is evidently the accepted view of Jewish Christians to which Paul appeals.

The point, then, is that the common ground from which Paul's argument moves out need not be understood as setting covenantal nomism and faith in Christ in antithesis. As Peter's conduct and the conduct of the rest of the Jewish believers at Antioch made abundantly clear, so far as the Jewish Christian was concerned, belief in Jesus as Messiah did not require him to abandon his Jewishness, to give up the badges of his national religion, to call in question works of the law as the still necessary response of the Jew to God's covenant grace. And why not? Why should a Jewish belief in a Jewish Messiah make any difference to these long established Jewish distinctives?

But Paul followed a different logic—the logic of justification by faith: what is of grace through faith cannot depend in any sense, in any degree on a particular ritual response. If God's verdict in favour of an individual comes to effect through his faith, then it is dependent on nothing more than that. So, in repeating the contrast between justification from works of law and justification through faith in Jesus Christ, Paul alters it significantly: what were initially juxtaposed as complementary, are now posed as straight alternatives—"... knowing that a man is not justified from works of law except through faith in Jesus Christ, we have believed in Christ Jesus in order that we might be justified in Christ, and not from works of law...". Moreover, in describing justification by faith in Christ, Paul varies the formula slightly: we are justified not only through faith in Christ but also from faith in Christ—the implication quite probably being that in Paul's view faith in Christ is the only necessary and sufficient response that God looks for in justifying anyone.

In other words, in v.16 Paul pushes what began as a qualification on covenantal nomism into an outright antithesis. If we have been accepted by God on the basis of faith, then it is on the basis of faith that we are acceptable, and not on the basis of works. Perhaps, then, for the first time, in this verse faith in Jesus Messiah begins to emerge not simply as a narrower definition of the elect of God, but as an alternative definition of the elect of God. From being one identity marker for the Jewish Christian alongside the other identity markers (circumcision, food laws, sabbath), faith in Jesus as Christ becomes the primary identity marker which renders the others superfluous.

This line of exposition can be re-expressed in a slightly different way, with more emphasis on the salvation-history significance of Christ. The question Paul was in effect grappling with at this point is this: How do we Jewish believers relate our covenantal nomism, our works of law, our obligations under the covenant to our new faith in Jesus as the Christ? Or, in slightly broader terms: What difference does the coming of Jesus the Messiah make to our traditional understanding of the covenant? The answer of many Jerusalem believers seems to have been, None; no difference; it is still God's covenant with Israel into which

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*c) In contrast to righteousness understood in terms of works of the law, Paul speaks of righteousness through faith in Jesus Christ—not just faith as such, but faith in Jesus Christ, Jesus Messiah. We are at once reminded that this is an internal Christian debate—between Paul and Peter, two Jews, but Jews who are also believers in Jesus. Paul appeals to what was obviously the common foundation belief of the new movement. What distinguishes Peter, Paul and the others from their fellow Jews is their belief in Jesus as Messiah.

But here we must be sure of what we are saying. Is it in fact this faith in Jesus (as) Messiah which marks them off from their fellow Jews, or is it their belief in justification by faith, as has so often been assumed? In the light of Sanders' findings, as we have already noted, it is much less obvious than once appeared that the typical first-century Jew would have denied justification by faith. The emphasis on God's electing grace, his covenantal mercy and loving kindness, the very fact that one of Paul's key terms, "the righteousness of God", is drawn directly from the Old Testament in form and content—all this raises the question, What is the point at issue here? If not "justification by faith" as God's initiative in declaring in favour of men, if not "works of law" as merit-earning good works, then what? What precisely is involved in Paul's contrast between being justified by works of law and being justified by faith in Jesus Messiah?

Our verse suggests one answer: Paul's point is precisely that these two are alternatives—justification by works of law and justification by faith in Jesus are antithetical opposites. To say that God's favourable action towards anyone is dependent in any degree on works of the law is to contradict the claim that God's favour depends on faith, faith in Jesus Christ. Indeed it is quite likely that Gal. 2.16 reflects the step by which Paul's thinking hardened these two propositions into a clear-cut antithesis. Let me try to explain how I reach this conclusion.

According to v.16a the common ground (between Peter and Paul) is that "a man is not justified from works of law except through faith in Jesus Christ". Notice how he expresses the last phrase—"except through faith in Jesus Messiah". According to the most obvious grammatical sense, in this clause faith in Jesus is described as a qualification to justification by works of law, not (yet) as an antithetical alternative. Seen from the perspective of Jewish Christianity at that time, the most obvious meaning is that the only restriction on justification from works of law is faith in Jesus Messiah. The only restriction, that is, to covenantal nomism is faith in Christ. But, in this first clause, covenantal nomism itself is not challenged or called in question—restricted, qualified, more precisely defined in relation to Jesus as Messiah, but not denied. Given that in Jewish self-understanding covenantal nomism is not antithetical to faith,35 then at this point the only change which the new movement calls for is that the traditional Jewish

Gentiles can be received on the recognized and well-established conditions. Others, including the leading apostles, were willing to dispense Gentile believers from the need to be circumcised as an entry requirement, but when it came to the ‘crunch’ they still in effect expected the Gentile believers to live as those within the covenant in traditional terms, to maintain covenant status by, in particular, conforming with the food and purity regulations which governed the meal table— even Peter and Barnabas(2.14-14). Their answer to the question was in effect: Christ’s coming has made some difference, but in the day-to-day event not much; the people of God are still to be defined in essentially and distinctively Jewish terms. But at precisely this point Paul begins to develop a different answer.

In brief, Paul’s new answer is that the advent of Christ had introduced the time of fulfilment, including the fulfilment of his purpose regarding the covenant. From the beginning, God’s eschatological purpose in making the covenant had been the blessing of the nations: the gospel was already proclaimed when God promised Abraham, “In you shall all the nations be blessed”(Gal. 3.8; Gen. 12.3; 18.18). So, now that the time of fulfilment had come, the covenant should no longer be conceived in nationalistic or racial terms. No longer is it an exclusively Jewish qua Jewish privilege. The covenant is not thereby abandoned. Rather it is broadened out as God had originally intended — with the grace of God which it expressed separated from its national restriction and freely bestowed without respect to race or work, as it had been bestowed in the beginning. This is roughly the argument of Gal. 3-4, as also developed later in Rom. 3-4.

The decisive corollary which Paul saw and which he did not hesitate to draw, was that the covenant is no longer to be identified or characterized by such distinctively Jewish observances as circumcision, food laws and sabbath. Covenant works had become too closely identified as Jewish observances, covenant righteousness as national righteousness. But to maintain such identifications was to ignore both the way the covenant began and the purpose it had been intended to fulfill in the end. To continue to insist on such works of the law was to ignore the central fact for Christians, that with Christ’s coming God’s covenant purpose had reached its intended final stage in which the more fundamental identity marker (Abraham’s faith) reasserts its primacy over against the too narrowly nationalistic identity markers of circumcision, food laws and sabbath.

If this understanding of Gal. 2.16 is correct, then we in fact are being given the unique privilege in this verse of witnessing a very crucial development for the history of Christianity taking place, before our very eyes, as it were. For in this verse we are seeing the transition from a basically Jewish self-understanding of Christ’s significance to a distinctively different understanding, the transition indeed from a form of Jewish Messianism to a faith which sooner or later must break away from Judaism to exist in its own terms. Once again two clarificatory corollaries.

1) We should not let our grasp of Paul’s reasoning slip back into the old distinction between faith and works in general, between faith and ‘good works’. Paul is not arguing here for a concept of faith which is totally passive because it fears to become a ‘work’. It is the demand for a particular work as the necessary expression of faith which he denies. As he puts it later in the same letter, “In Christ Jesus neither circumcision nor uncircumcision is of any avail, but faith working through love” (5.6).

2) Nor should we press Paul’s distinction between faith and works into a dichotomy between faith and ritual, simply because the works of the law which he has in mind belong to what has often been called the ritual or ceremonial law. There is a distinction between outward and inward, between ritual and spiritual, but no necessary antithesis. Paul has no intention here of denying a ritual expression of faith, as in baptism or the Lord’s Supper. Here again we should keep the precise limitations of Paul’s distinction between faith in Christ and works of law before us. What he is concerned to exclude is the racial not the ritual expression of faith; it is nationalism which he denies not activism. Whatever their basis in the scriptures, these works of the law had become identified as indices of Jewishness, as badges tokening race and nation— inevitably so when race and religion are so inextricably intertwined as they were, and are, in Judaism. What Jesus has done by his death and resurrection, in Paul’s understanding, is to free the grace of God in justifying from its nationalistically restrictive clamps for a broader experience (beyond the circumcised Jew) and a fuller expression (beyond concern for ritual purity).

d) Finally, we should take note of the last clause of our verse where Paul probably alludes to Ps. 143.2. Our thesis also helps explain why Paul should use the Psalm in the way he does, why he both modifies and adds to the Psalmist’s words. In Ps. 143.2 we read the plea:

Enter not into judgment with your servant;
for no man living is righteous before you.

Paul does two things to the second half of the Psalm verse: he adds “from works of law”, and he substitutes “all flesh” for “all living”. Where the Psalmist said “no living (being) will be justified before you”,


37 Despite Mussner’s misgivings (*Galaterbrief*, pp. 174ff.), Paul probably did intend an allusion to the psalm, as the parallel with Rom. 3.20 confirms, since the allusion is clearer there.
Paul rephrases thus, 
"by works of law no flesh will be justified".38

How can he justify restricting the more general statement by adding "from works of law"? The simplest answer is probably given in the substitution of "all flesh" for "all living". "All flesh" is a quite acceptable synonym for "all living". But it has the merit, for Paul, of focusing the unacceptable of man in his fleshliness. By that, of course, Paul will not intend a dualism between spirit and matter, however dualistic his antithesis between spirit and flesh may seem later on in chapter 5. He certainly has in mind man's weakness, his corruptibility, his dependence on the satisfaction of merely human appetites (4.13-14; 5.16-17; 6.8). But the word "flesh" also embraces the thought of a merely human relationship, of a heritage determined by physical descent, as in the allegory of chapter 4 (4.23,29).39 That is to say, in speaking of "all flesh" Paul has in view primarily and precisely those who think their acceptability to God and standing before God does depend on their physical descent from Abraham, their national identity as Jews. It is precisely this attitude, which puts too much stress on fleshly relationships and fleshly rites, precisely this attitude which Paul exorcises in his parting shot in 6.12-13 "they want to make a good showing in the flesh ... they want to glory in your flesh".

With the Psalm reference thus more sharply defined in terms of physical and national identity, the addition of "from works of law" becomes merely clarificatory. It does not narrow the Psalmist's assertion any further; rather it ties into and emphasizes more clearly the "all flesh". For works of the law, epitomized in this letter by circumcision, are precisely acts of the flesh. To insist on circumcision is to give a primacy to the physical level of relationship which Paul can no longer accept. "Works of the law", because they put such an emphasis on such marks of racial identity, are, ironically, no different from "works of the flesh" (5.19), so far as acceptability before God is concerned - precisely because these works of the law in effect imprison God's righteousness within a racial and national, that is, fleshly framework. Whereas those who belong to Christ, from Paul's perspective, have passed through a different starting point (the gift of the Spirit - 3.3), have crucified the flesh (5.24), and the life they now lead in the flesh, they live not in terms of fleshly rites or fleshly relationships but by faith in the Son of God (2.20). God's purposes and God's people have now expanded beyond Israel according to the flesh, and so God's righteousness can no longer be restricted in terms of works of the law which emphasize kinship at the level of the flesh.

38 The omission of "before you" from Ps. 143.2 in Gal. 2.16 has no significance, as the retention of the phrase in the Rom. 3.20 allusion to the same passage makes clear.

Two final corollaries by way of clarification.

1) Yet once more we must note that it is works of the law that Paul disparages, not the law itself or law-keeping in general. In his latest contribution to the discussion Sanders recognizes the nationalistic significance of circumcision, food laws and sabbath,40 but he keeps taking the phrase "works of the law" as though it was simply a fuller synonym for "law". So far as Sanders is concerned, no man shall be justified by works of law" is just the same as saying, "no man shall be justified by the law".41 But Paul is as little opposed to the law per se as he is to good works per se. It is the law understood in terms of works, as a Jewish prerogative and national monopoly, to which he takes exception. The law understood in terms of the command to "love your neighbour as yourself" is another matter (Gal. 5.14).

2) So, too, lest the point still be confused, I repeat, Paul here is not disparaging works in general or pressing a dichotomy between outward ritual done in the flesh and inward grace operative in the spirit. Once again we must observe the limited target he has in his sights. It is works which betoken racial prerogative to which he objects, acts done in the flesh because faith in Christ is reckoned insufficient as the badge of covenant membership which he denounced. Over against Peter and the other Jewish Christians Paul insists that God's verdict in favour of believers comes to realisation through faith, from start to finish, and in no way depends on observing the works of law which hitherto had characterized and distinguished the Jews as God's people.

III

So much for Gal. 2.16. Time does not permit me to follow the development of the same line of argument through the rest of the letter, though I believe that it helps resolve more than one crux in subsequent chapters. Likewise, Paul's later letter to the Roman Christians gains considerably in coherence when viewed from the same perspective. For example, when Paul affirms that boasting is excluded in 3.27, he is not thinking of boasting in self-achievement or boasting at one's good deeds.42 It is the boasting of the Jew which he has in mind - the boasting in Israel's special relationship with God through election, the boasting in the law as the mark of God's favour, in circumcision as the badge of belonging to God (Rom. 2.17-29). Among other things, this means that there is no significant development in Paul's thought on this particular point at least between Ga-

40 See below n.46.
42 Contrast those cited above in n.34.
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he has in mind, and he has them in mind precisely because they had become the expression of a too narrowly nationalistic and racial conception of the covenant, because they had become a badge not of Abraham's faith but of Israel's boast. Sanders glimpses this point quite clearly on more than one occasion, but his failure to distinguish "works of the law" from "doing the law" prevents him from developing the insight properly.

This failure has had serious consequences for Sanders' larger thesis. For had he delimited more precisely the force of Paul's negative thrust against works of the law, he would have been able to give a more adequate account of Paul's more positive attitude to the law elsewhere. In particular, he would not have had to press so hard the distinction between "getting in" (not by doing the law) and "staying in" (by keeping the law), a distinction which seems very odd precisely at Gal. 2.16, where the issue at Antioch was the day-to-day conduct of those who had already believed (2.14), and where Paul's concern regarding the Galatians is over their ending rather than their beginning (3.3). In consequence also he would not have had to argue for such an arbitrary and abrupt discontinuity be-

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45 The same point applies to the distinction between the ritual and the moral law frequently attributed to Paul. The point is that Paul does not presuppose or develop that distinction as such. His more negative attitude to the ritual prescriptions of the law arise from the fact that it is precisely in and by these rituals as such that his Jewish kinsmen had most clearly marked themselves out as God's people the Jews—and been identified by others as "that peculiar people" (see above n. 30).

46 See e.g. his Paul, the Law and the Jewish People, p. 33.—"Boasting" in Rom. 3.27 refers to "the assumption of special status on the part of the Jews" (also p. 35); his recognition of the significance of circumcision, sabbaths and food laws (pp. 101-2) — "the most obvious common denominator to these laws is the fact that they distinguish Jews from Gentiles" (p. 114); and his quotation from Gastron ("Israel as a whole interpreted the righteousness of God as establishing the status of righteousness for Israel alone; excluding the Gentiles") and Howard ("Their own righteousness is their "collective righteousness to the exclusion of the Gentiles") in his notes (p. 61, n. 107). The earlier article by J.B. Tyson, "Works of Law in Galatians", JETS, 92 (1973), 423-31, shares similar strengths and weaknesses.

47 E.g. "The expression of 'not by faith but by works', then, is 'they did not believe in Christ' . . . Israel's failure is not that they do not obey the law in the correct way, but that they do not have faith in Christ" (p. 37)—where I would rather say, "they relied on their covenant status, as attested by the works of the law, rather than on Christ"; "His criticism of his own former life is not that he was guilty of the atitudinal sin of self-righteousness, but that he put confidence in something other than faith in Jesus Christ" (pp. 442— Terium datur, . . . guilty of putting his confidence in his being a Jew and in his zeal as a devout Jew; "The only thing that is wrong with the old righteousness seems to be that it is not the new one" (p. 140—No! that it was too narrowly and nationally Jewish; "In Pauline theory, Jews who enter the Christian movement renounce nothing" (p. 176) except their claim to a Jewish monopoly in divine righteousness.

48 Sanders tries to grapple with this point in his first main section of Paul, the Law and the Jewish People (p. 52 n. 20), and in effect acknowledges that the issue is "being in" (what covenant membership involves) rather than a distinction between getting in and staying in such. The Jewish Christians and Judaisers wanted not simply a one-off action from the Gentile believers, but a continuing life-style in accordance with the Torah.
tween Paul’s gospel and his Jewish past, according to which Sanders’ Paul hardly seems to be addressing Sanders’ Judaism. Whereas, if Paul was really speaking against the too narrow understanding of God’s covenant promise and of the law in nationalist and racial terms, as I have argued, a much more coherent and consistent reconstruction of the continuities and discontinuities between Paul and Palestinian Judaism becomes possible.

c) All this confirms the earlier important thesis of Stendahl, that Paul’s doctrine of justification by faith should not be understood primarily as an exposition of the individual’s relation to God, but primarily in the context of Paul the Jew wrestling with the question of how Jews and Gentiles stand in relation to each other within the covenant purpose of God now reached its climax in Jesus Christ. It is precisely the degree to which Israel had come to regard the covenant and the law as coterminous with Israel, as Israel’s special prerogative, wherein the problem lay. Paul’s solution does not require him to deny the covenant, or indeed the law as God’s law, but only the covenant and the law as ‘taken over’ by Israel. The models of the man of faith are for Paul the founding fathers, Abraham, Isaac and Jacob, where covenant membership was neither determined by physical descent (racial consanguinity) nor dependent on works of law (Rom. 4:9.6–13). This certainly involved something of an arbitrary hermeneutical procedure, whereby the example of Abraham in particular was treated not only as typical and normative, but also as relativizing those subsequent scriptures which emphasize Israel’s special place within God’s affections. But it is a procedure which Paul is more than willing to argue for and defend rather than simply to state in a take it or leave it, black and white way.

Once again, however, we are beginning to push too far beyond the proper limits of the present essay, and I must desist. But hopefully I have said enough to show how valuable the new perspective on Paul may be in giving us a clearer insight into and appreciation of Paul and his theology.

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[4] Cf. Stendahl, Paul among Jews and Gentiles, passim - e.g. "... a doctrine of faith was hammered out by Paul for the very specific and limited purpose of defending the rights of Gentile converts to be full and genuine heirs to the promises of God to Israel" (p.2).